



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL  
ON CITY SERVICES AND BUDGETS

JANUARY 20 AND FEBRUARY 1, 2011

A Regular Meeting of the Standing Committee of Council on City Services and Budgets was held on Thursday, January 20, 2011, at 9:43 am, in the Council Chamber, Third Floor, City Hall. Subsequently, the Committee reconvened at 12:35 pm on January 20, 2011, and 9:35 am and 7:37 pm on Tuesday, February 1, 2011. The minutes are consolidated and the agenda items are recorded in the order in which they were dealt with, for clarity.

- PRESENT:**
- Councillor Raymond Louie\*, Chair (January 20, 2011)
  - Councillor Geoff Meggs\*, Vice-Chair (Acting Chair, February 1, 2011, evening)
  - Mayor Gregor Robertson\*
  - Councillor Suzanne Anton
  - Councillor David Cadman
  - Councillor George Chow\*
  - Councillor Heather Deal\*
  - Councillor Kerry Jang\*
  - Councillor Andrea Reimer\*
  - Councillor Tim Stevenson\*
  - Councillor Ellen Woodsworth
- ABSENT:**
- Mayor Gregor Robertson (Leave of Absence - Civic Business - February 1, 2011 - Items 3, 7 and 8)
  - Councillor George Chow (Item 4)
  - Councillor Kerry Jang (Item 4)
  - Councillor Raymond Louie, Chair (Leave of Absence - Civic Business - February 1, 2011, evening - Item 3, 7 and 8)
  - Councillor Geoff Meggs, Vice-Chair (Item 4)
  - Councillor Tim Stevenson (Leave of Absence - Civic Business - January 20, 2011, Items 1, 2, 4, 5 and 6 and February 1, 2011, Item 7)
- CITY MANAGER'S OFFICE:**
- Penny Ballem, City Manager
  - Sadhu Johnston, Deputy City Manager (January 20, 2011)
  - David McLellan, General Manager, Community Services Group
- CITY CLERK'S OFFICE:**
- Pat Boomhower, Meeting Coordinator
  - Rosemary Hagiwara, Acting Director, Public Access and Council Services (January 20, 2011)

\* Denotes absence for a portion of the meeting.

**VARY THE AGENDA**

MOVED BY Councillor Deal

THAT Committee recommend to Council

- A. THAT Item 4 on the January 20, 2011, Standing Committee on City Services and Budgets agenda be dealt with first.
- B. THAT, due to the number of speakers, the Standing Committee on City Services and Budgets reconvene on Tuesday, February 1, 2011, at 9:30 am to continue hearing speakers.
- C. THAT the speakers for Item 3 who are unable to attend the reconvened date of February 1, 2011, be heard on January 20, 2011.

CARRIED UNANIMOUSLY

(Councillors Chow, Jang, Meggs and Stevenson absent for the vote)

\* \* \* \* \*

*Subsequently, the Committee agreed to deal with items in the following order:  
Items 4, 1, 2, part of item 3, items 5, 6, 9, the remainder of item 3, then items 7, and 8.*

\* \* \* \* \*

**4. 2154 Dundas Street - Nuisance and Dangerous Building  
January 17, 2011**

The City Manager provided an update.

The Committee heard from representatives of two companies with mortgages on the property.

REFERRAL MOVED by Councillor Deal

THAT the Committee recommend to Council

THAT this matter be referred back to staff due to new information received and brought forward when deemed appropriate.

CARRIED UNANIMOUSLY

(Councillors Chow, Jang, Meggs and Stevenson absent for the vote)

**1. 2011 Assessment Roll  
January 20, 2011**

Jason Grant, Area Assessor, and Grant McDonald, Deputy Assessor, BC Assessment, reviewed the 2011 Assessment Roll report and responded to questions.

**2. Expanded Food Options on City Streets  
January 7, 2011**

The Deputy City Manager and Social Policy staff reviewed the report and along with Engineering Services staff, responded to questions.

The Committee heard from three speakers in support of the recommendations and one who expressed concerns regarding licensing lottery and cart loading.

MOVED by Councillor Deal

THAT the Committee recommend to Council

- A. THAT Council direct staff to incorporate the 17 street food pilot vendors into the regular street vending program.
- B. THAT Council increase the number of food vendors on City streets by permitting an additional 60 locations (30 downtown and 30 outside downtown) over an approximate period of four years, subject to revision if required.
- C. THAT all new food vending and mobile food vending permits be contingent upon meeting minimum nutritional standards as defined by Provincial Health professionals.
- D. THAT Council approve amendments to the mobile food vending program for a trial period from June 1, 2011 to May 31, 2012, to allow a greater variety of food to be sold from mobile units.
- E. THAT Council direct staff to report back with recommendations for street food vending on private property in 2012.

CARRIED UNANIMOUSLY

(Councillor Stevenson absent for the vote)

**3. Vancouver Art Gallery Proposal for 688 Cambie Street  
December 16, 2010**

Cultural Services staff reviewed the report.

The Committee heard four speakers on January 20, 2011, in support of the recommendations.

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*MOVED by Councillor Deal*

*THAT the Standing Committee on City Services and Budgets meeting recess in order to convene in Regular Council to deal with urgent business as deemed under section 10.4 of the Procedure By-Law.*

CARRIED UNANIMOUSLY

(Councillor Stevenson absent for the vote)

\* \* \* \* \*

*On January 20, 2011, the Committee recessed at 11:50 am and reconvened at 12:35 pm, with all members present except for Councillor Stevenson who was on leave for civic business.*

*The Committee postponed the remainder of Item 3 to February 1, 2011, and agreed to complete as many business items as possible that day before recessing at the required time stipulated by section 2.3(b) of the Procedure By-law.*

\* \* \* \* \*

## 5. Fatal Fire at 2862 Pandora Street

At its meeting on January 18, 2011, Vancouver City Council referred the following motion to the Standing Committee on City Services and Budgets meeting on January 20, 2011, in order to hear from speakers.

MOVED by Councillor Anton  
THAT the Committee recommend to Council

### WHEREAS

1. Three people lost their lives in the fire which occurred on December 22, 2010, at 2862 Pandora Street: Dwayne Rasmussen, Garland McKay and Steven Yellowquill.
2. The house was well known to the City as inspectors had visited it many times.
3. An investigation of the tragedy will be undertaken by Vancouver Fire and Rescue Services and a further investigation may be undertaken by the Coroner.
4. Many questions arise from the tragedy which relate to City processes, such as:
  - (a) Are City by-laws sufficient to allow timely action on problem premises?
  - (b) Are there additional steps the City can take to move more quickly with problem premises?
  - (c) Is there sufficient staffing in the City's by-laws and inspections department to allow staff to take timely action?
  - (d) What is the relationship between the need for affordable housing and substandard housing?
5. Political statements made by a Councillor shortly after the fire concluded that nothing more could have been done by the City to prevent the tragedy.
6. An investigation can question all issues arising from the tragedy relevant to the City and report back with recommendations to prevent a similar occurrence.

7. Public confidence requires that the investigation be undertaken by a third party to the City.

THEREFORE BE IT RESOLVED

- A. THAT Council respectfully requests that the Coroner convene an inquest to review all of these issues.
- B. THAT, if all of the issues are not to be considered by the Coroner, Council appoint a third party Examiner to conduct a review of all City by-laws and processes relating to the fatal fire at 2862 Pandora Street on December 22, 2010, in order to make recommendations and report back to Council as to how such a tragedy might be prevented in the future, the Examiner to have full confidential access to staff.

amended

The Committee heard from three speakers who spoke in support of the motion and expressed concerns regarding landlord responsibilities, marginalized tenants, and housing options.

The Committee agreed to separate the vote on the components of the motion.

\* \* \* \* \*

*On January 20, 2011, during debate on this item it was*

*MOVED by Councillor Woodsworth*

*THAT, under Procedure By-law section 6.8, the Committee suspend the rule in section 2.3(b), in order to extend the meeting to complete Items 5 and 6, and;*

*FURTHER THAT Items 7 and 8 be referred to the reconvening Standing Committee on City Services and Budgets meeting on February 1, 2011.*

*CARRIED UNANIMOUSLY  
AND BY THE REQUIRED MAJORITY  
(Councillors Reimer and Stevenson absent for the vote)*

\* \* \* \* \*

AMENDMENT MOVED by Councillor Meggs

THAT A be amended by striking out the words "to review all of these issues" and inserting "into the factors leading to the tragic deaths at 2862 Pandora Street, Vancouver, British Columbia" so that A would read:

THAT Council respectfully requests that the Coroner convene an inquest into the factors leading to the tragic deaths at 2862 Pandora Street, Vancouver, British Columbia.

CARRIED UNANIMOUSLY  
(Councillor Stevenson absent for the vote)

The amendment having carried, the motion as amended was put with A CARRIED UNANIMOUSLY, and B LOST with Councillors Cadman, Chow, Deal, Jang, Louie, Meggs, Reimer and the Mayor opposed, and Councillor Stevenson absent for the vote due to leave for civic business.

FINAL MOTION AS ADOPTED  
THAT the Committee recommend to Council

WHEREAS

1. Three people lost their lives in the fire which occurred on December 22, 2010, at 2862 Pandora Street: Dwayne Rasmussen, Garland McKay and Steven Yellowquill.
2. The house was well known to the City as inspectors had visited it many times.
3. An investigation of the tragedy will be undertaken by Vancouver Fire and Rescue Services and a further investigation may be undertaken by the Coroner.
4. Many questions arise from the tragedy which relate to City processes, such as:
  - (a) Are City by-laws sufficient to allow timely action on problem premises?
  - (b) Are there additional steps the City can take to move more quickly with problem premises?
  - (c) Is there sufficient staffing in the City's by-laws and inspections department to allow staff to take timely action?
  - (d) What is the relationship between the need for affordable housing and substandard housing?
5. Political statements made by a Councillor shortly after the fire concluded that nothing more could have been done by the City to prevent the tragedy.
6. An investigation can question all issues arising from the tragedy relevant to the City and report back with recommendations to prevent a similar occurrence.
7. Public confidence requires that the investigation be undertaken by a third party to the City.

THEREFORE BE IT RESOLVED

THAT Council respectfully requests that the Coroner convene an inquest into the factors leading to the tragic deaths at 2862 Pandora Street, Vancouver, British Columbia.

## 6. Online Voting Pilot Project

At its meeting on January 18, 2011, Vancouver City Council referred the following motion to the Standing Committee on City Services and Budgets meeting on January 20, 2011, in order to hear from speakers.

The Committee heard from one speaker who spoke in support.

MOVED by Councillor Reimer  
THAT the Committee recommend to Council

### WHEREAS

1. Less than 35% of eligible voters in Vancouver cast ballots in the last two civic elections.
2. Voter turnout is considered an important indicator of social cohesion and vital to a healthy democracy.
3. Research conducted by Elections Canada on voter turn out in the last federal election found that 57% of non-voters cited time pressures that prevented them from getting to a voting place in person.
4. Elections Canada will be conducting an online voting pilot in the 2013 federal election.
5. Online voting can greatly improve accessibility by increasing the time and place options available to voters to cast a ballot.
6. Online voting is used in more than three dozen Canadian municipalities ranging from 44 municipalities in Ontario, such as Markham, Ontario which piloted online voting in 2003, to Halifax, Nova Scotia which conducted successful pilots in a 2008 general election and 2009 by-election.

THEREFORE BE IT RESOLVED THAT the City Clerk report to Council on the feasibility of conducting an online voting pilot in the 2011 municipal elections or, if 2011 is not feasible, what the earliest date for a pilot would be.

CARRIED UNANIMOUSLY  
(Councillor Stevenson absent for the vote)

\* \* \* \* \*

*The Committee recessed at 1:32 pm on January 20, 2011, and reconvened at 9:35 am on February 1, 2011, to continue hearing speakers for Item 3 and to deal with Items 7, 8 and 9. Item 9 was dealt with first.*

\* \* \* \* \*

**9. 2011 Capital Budget, Status and Close-Out  
January 25, 2011**

The General Managers of Financial Services Group and Human Resources, Community Services Group, Parks and Recreation and Engineering Services, reviewed the report and, along with the City Manager, the Deputy Chief Constable, Vancouver Police Department, the Fire Chief, the General Manager of Business Planning and Services, Director of Transportation, and Assistant City Engineer - Water and Sewers, responded to questions.

The Committee heard from eight speakers who spoke in support of funding for a seniors centre in southeast Vancouver.

MOVED by Mayor Robertson  
THAT the Committee recommend to Council

- A. THAT Council approve the 2011 Capital Budget of \$337.2 million, made up of 2011 requests from the capital plan (\$161.1 million) and emerging priorities (\$ 19 million) previously approved 2003 - 2010 projects (\$152.7 million) and reallocated 2003 - 2010 funding from Close-outs (\$4.4 million) as summarized in Table 4 (Page 11) and detailed in the appendices of the Administrative Report dated January 25, 2011, entitled "2011 Capital Budget, Status and Close-Out".
- B. THAT Council approve the following additional funding sources for the 2011 Capital Budget (2011 requests and emerging priorities of \$180.1 million):

Funding Source	(\$000)
Capital from Revenue	\$31,654
Debenture	\$94,987
DCL/CACs	\$18,474
External and Other	\$34,999
Total	\$180,114

- C. THAT Council approve the reallocation of \$5,614,000 in debenture funding from Street and Bridge Infrastructure to the Permits and Licensing Re-engineering Project by varying \$5,614,000 in debenture borrowing authority from Street and Bridge Infrastructure to Information Technology.
- D. THAT Council approve the reallocation of \$1,133,333 in debenture funding to cover a portion of the funding shortfall on the Van Dusen Garden Visitor Centre, by varying debenture borrowing authority as follows:

\$814,188 from Civic Facilities to Park Board  
\$318,145 from Street and Bridge Infrastructure to Park Board.

These amounts are surplus funds from other projects in the Federal Infrastructure Program as described in Table 5 of the Administrative Report dated January 25, 2011, entitled "2011 Capital Budget, Status and Close-Out".

- E. THAT Council approve variances on close out of projects and the reallocation of unexpended Capital funding from closeouts as detailed in Appendix 1 of the Administrative Report dated January 25, 2011, entitled "2011 Capital Budget, Status and Close-Out".

CARRIED UNANIMOUSLY  
AND BY THE REQUIRED MAJORITY

\* \* \* \* \*

*On February 1, 2011, at 11:47 am, it was*

*MOVED by Councillor Deal*

*THAT under Section 2.3(a) of the Procedure By-law, the meeting be extended to 1:00 pm.*

CARRIED UNANIMOUSLY  
AND BY THE REQUIRED MAJORITY

\* \* \* \* \*

3. Vancouver Art Gallery Proposal for 688 Cambie Street (*continued*)  
December 16, 2010

Cultural Services staff provided an overview of the report.

On February 1, 2011, the Committee resumed hearing speakers for Item 3 and heard from 18 additional speakers, the majority in support of the report recommendations and five of whom spoke in general support but expressed concerns about governance structure, financial matters, cultural policy gaps, and performance venues.

\* \* \* \* \*

*On February 1, 2011, during the hearing of speakers, it was*

*MOVED by Councillor Meggs*

*THAT the speakers' lists for the remaining items on the agenda be closed.*

CARRIED UNANIMOUSLY

\* \* \* \* \*

*The Committee recessed at 1:06 pm and reconvened at 7:37 pm with Councillor Meggs in the chair, all members present except for Councillor Louie and Mayor Robertson who were on leave due to civic business.*

\* \* \* \* \*

The City Manager, along with the General Manager of Community Services and the Manager of Cultural Services responded to questions.

MOVED by Councillor Deal

THAT the Committee recommend to Council

- A. THAT Council direct staff to work with the Vancouver Art Gallery (the Gallery) to develop a strategy that meets the future needs of the Gallery and the City; including further refinement of the business case, analysis, peer assessment and feasibility of all options for a possible Gallery expansion or possible relocation to 688 Cambie Street (formerly 150 Dunsmuir Street).
- B. THAT Council authorize staff to reserve, for up to two years, approximately two acres of 688 Cambie Street for cultural use including a potential new Vancouver Art Gallery.
- C. THAT Council authorize staff to communicate to the Gallery the City's commitment to 688 Cambie Street as a site for a new Vancouver Art Gallery if the Gallery can meet the following objectives:
  - i. a comprehensive review of the various options considered for the expansion and relocation which confirm the 688 Cambie Street site as the best option;
  - ii. a business case which rigorously and transparently demonstrates the sustainability of a new Gallery at 688 Cambie Street; including development of a long term operating plan and financial strategy which takes into consideration the expectations of the City to recover its \$40 million investment in the civic theatres component of the cultural precinct;
  - iii. development of an inclusive space use and programming strategy that includes new partnerships and expanded community engagement on the 688 Cambie Street site;
  - iv. evidence of the ability to successfully fundraise for the required capital and operating costs;
  - v. demonstration of broad support from the cultural community and the public for a new Gallery at 688 Cambie Street;
  - vi. review of the Gallery's governance structure which clarifies City representation in light of the significant City asset under care.
- D. THAT Council direct staff, in consultation with the Director of Planning, to obtain input from the cultural community and the broader public on their views on the various expansion and relocation options for the Gallery and on the potential future cultural or other uses for the existing leased site at 750 Hornby Street should the Gallery move in the future.
- E. THAT Council direct staff, in consultation with the Director of Planning, in keeping with the best urban design considerations for the area, to further examine development options and considerations for the built form for a portion of 688 Cambie Street that considers a Gallery relocation to the site that may include partnerships with other organizations, and potential options for the development of the public plaza space fronting on Georgia Street which

would allow continuity between Queen Elizabeth Theatre Plaza and 688 Cambie Street.

- F. THAT Council authorize the City Manager to retain and execute the necessary agreements to secure staff and consulting expertise to complete the next phase of work at a cost not to exceed \$200,000; source of funds to be the Cultural Precinct Reserve Fund.

carried

AMENDMENT MOVED by Councillor Anton

THAT the motion be amended by adding the following:

THAT staff are requested to report back with new advice as to the importance of view corridor E1 in light of the changes to the BC Place stadium, in order that Council may reconsider its rejection of the proposal for a tall building at 688 Cambie Street.

not put

\* \* \* \* \*

*Councillor Cadman rose on a point of order that the amendment was out of order as it would be a rescission of a previous decision which can only be brought forward by a member who voted in the majority. The Chair ruled the amendment out of order under section 9.9 of the Procedure By-law.*

\* \* \* \* \*

AMENDMENT MOVED by Councillor Anton

THAT the motion be amended by adding the following:

THAT staff are requested to include consideration of the option of placing the concert hall on the "third acre" of the site.

LOST

(Councillors Cadman, Chow, Deal, Jang, Meggs, Reimer, Stevenson, and Woodsworth opposed)  
(Councillor Louie and the Mayor absent for the vote)

The amendment having lost, the motion was put and CARRIED UNANIMOUSLY, with Councillor Louie and Mayor Robertson absent for the vote.

## 7. Density in Vancouver

At its meeting on January 18, 2011, Vancouver City Council referred the following motion to the Standing Committee on City Services and Budgets meeting on January 20, 2011, in order

to hear from speakers. Subsequently, at the Standing Committee on City Services and Budgets meeting held on January 20, 2011, this matter was postponed to the reconvened meeting on February 1, 2011, due to time constraints.

*The motion below reflects changes put forward by the mover to the original Motion on Notice which were accepted by the Committee.*

MOVED by Councillor Woodsworth  
THAT the Committee recommend to Council

WHEREAS

1. The City of Vancouver is planning for future growth.
2. The City of Vancouver is committed to preserving and strengthening the diversity of neighbourhoods.
3. The height and density of buildings and areas within the neighbourhoods are dependent on what zoning capacity is required to meet that growth.
4. Neighbourhoods are supporting the need for more environmentally, affordable housing but are concerned about density that has not led to more overall affordability.
5. In order to plan for the future we need to know what capacity the city has now.

THEREFORE BE IT RESOLVED THAT Council request staff to report back, at a meeting available to the public, the total existing zoned capacity in the City of Vancouver and its neighbourhoods. This report should be transparent and include all zones in the city (including but not limited to RA, RS, RT, RM, FM-1, C, C-2, C-3A, FC-1, IC-3, HA, CD, CD-1, FCCDD, DD, CWD, DEOD, FSD and BCPED);

FURTHER THAT these breakdowns of data should also show total capacity in each zone, methodology and assumptions; and

FURTHER THAT this work should be completed as a priority within 30 days.

referred

The General Manager, Community Services Group, responded to questions.

The Committee heard from six speakers all of whom spoke in support of the motion.

\* \* \* \* \*

*On February 1, 2011, at 10:00 pm during the hearing of speakers, it was*

*MOVED by Councillor Woodsworth*

*THAT, under Procedure By-law section 6.8, the Committee suspend the rule in section 2.3(e) regarding the end time of the meeting and continue the meeting until completion of all agenda items.*

*CARRIED UNANIMOUSLY*

*AND BY THE REQUIRED MAJORITY*

*(Councillors Deal, Louie and the Mayor absent for the vote)*

\* \* \* \* \*

REFERRAL MOVED by Councillor Reimer

THAT the motion be referred to staff for more information around financial implications, timing, and staffing implications given the scope of the work and the regional context statement.

CARRIED

(Councillor Anton opposed)

(Councillors Louie, Stevenson and the Mayor absent for the vote)

## 8. Casino Development

At its meeting on January 18, 2011, Vancouver City Council referred the following motion to the Standing Committee on City Services and Budgets meeting on January 20, 2011, in order to hear from speakers. Subsequently, at the Standing Committee on City Services and Budgets meeting held on January 20, 2011, this matter was postponed to the reconvened meeting on February 1, 2011, due to time constraints.

*The motion below reflects a change to the original Motion on Notice which was accepted by the Committee.*

MOVED by Councillor Woodsworth

THAT the Committee recommend to Council

WHEREAS

1. The proposed expansion of Edgewater Casino on the North East Shore of False Creek in Downtown Vancouver would be the largest casino in British Columbia.
2. Recent news has revealed a concerning link between casinos and organized crime and money laundering.

3. Citizens across Vancouver are concerned about increasing organized crime activity and the accompanying increases in enforcement costs.
4. Recent reports also show record subsidies paid to casinos while non-profits, charities, and arts organizations are being funded at levels lower than during the 1990s.
5. The fact the Gaming Policy Enforcement Branch and the British Columbia Lottery Corporation is being directed by the same ministry represents a serious potential conflict in gaming priorities and raises serious concerns about how gaming will be regulated and promoted in Vancouver.
6. Public confidence in the lottery public system needs to be restored.

THEREFORE BE IT RESOLVED

- A. THAT the City of Vancouver support calls to have the Gaming Policy Enforcement Branch and the British Columbia Lottery Corporation separated into different ministries.
- B. THAT the City of Vancouver call for a review of public gaming in the province of British Columbia in order to restore public confidence in the integrity of the gaming system.
- C. THAT Vancouver Council support the BC Association of Charitable Gaming's call for the Auditor General to investigate, and review the BC government's obligations to charities for gaming revenues.
- D. THAT the City of Vancouver affirms both the inherent and contractual rights and interests of charities and non-profits to gaming proceeds.
- E. THAT this motion be sent to UBCM for endorsement.

carried

The Chair advised that comments were limited to general gaming issues and were not to deal with specific gaming applications.

The Committee heard from six speakers, the majority of whom expressed concerns regarding regulation, revenue and gaming process, and one of whom spoke neither for nor against the motion but expressed concern regarding the impact of gaming.

The Committee agreed to separate the vote on the components of the motion.

Following the hearing of speakers, the motion was put and CARRIED with Councillor Anton opposed to A and D, and Councillor Louie and the Mayor absent for the vote.

The Committee recessed at 11:50 am and 1:32 pm on January 20, 2011, and 1:06 pm on February 1, 2011, and adjourned at 11:20 pm on February 1, 2011.

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REGULAR COUNCIL MEETING MINUTES  
STANDING COMMITTEE OF COUNCIL ON  
CITY SERVICES AND BUDGETS

JANUARY 20 AND FEBRUARY 1, 2011

A Regular Meeting of the Council of the City of Vancouver was held on January 20, 2011, at 11:50 am, in the Council Chamber, Third Floor, City Hall, during the Standing Committee on City Services and Budgets meeting, in order to consider an urgent business item, and subsequently reconvened at 1:32 pm on January 20, 2011, and 11:20 pm on February 1, 2011, following the Standing Committee on City Services and Budgets meeting to consider the recommendations and actions of the Committee. The minutes are consolidated for ease of reference.

**PRESENT:** Mayor Gregor Robertson\*  
Deputy Mayor David Cadman (Acting Chair - February 1, 2011)  
Councillor Suzanne Anton\*  
Councillor George Chow  
Councillor Heather Deal  
Councillor Kerry Jang  
Councillor Raymond Louie\*  
Councillor Geoff Meggs  
Councillor Andrea Reimer\*  
Councillor Tim Stevenson\*  
Councillor Ellen Woodsworth

**ABSENT:** Mayor Gregor Robertson (Leave of Absence - Civic Business - February 1, 2011)  
Councillor Raymond Louie (Leave of Absence - Civic Business - February 1, 2011)  
Councillor Tim Stevenson (Leave of Absence - Civic Business - January 20, 2011)

**CITY MANAGER'S OFFICE:** Penny Ballem, City Manager  
Sadhu Johnston, Deputy City Manager (January 20, 2011)  
David McLellan, General Manager, Community Services Group

**CITY CLERK'S OFFICE:** Pat Boomhower, Meeting Coordinator  
Marg Coulson, City Clerk (January 20, 2011)

\* Denotes absence for a portion of the meeting.

## COMMITTEE OF THE WHOLE

MOVED by Councillor Louie  
SECONDED by Councillor Deal

THAT this Council resolve itself into Committee of the Whole, Mayor Robertson in the Chair, to deal with an item of business deemed by Mayor Robertson to be urgent.

CARRIED UNANIMOUSLY  
(Councillor Stevenson absent for the vote)

## URGENT BUSINESS

### 1. Matter related to Item 4, Planning & Environment Agenda (January 20, 2011) - Historic Area Height Review: Policy Implementation

MOVED by Councillor Louie  
SECONDED by Councillor Deal

#### WHEREAS:

1. It is Council's desire to ensure adequate consultation and community engagement in the Downtown Eastside (DTES) community in local area planning.
2. The DTES is a vibrant, robust and creative community in Vancouver that requires special consideration in planning.
3. It is Council's priority to build and protect adequate housing to address low income, homeless and vulnerable people in our community.
4. It is the common practice to refer items to Public Hearing without hearing speakers as referral items cannot consider content and speakers to content have the ability to speak at Public Hearing.
5. The items relating to HA-1 and HA-1A (Chinatown Historic areas) have a high degree of agreement, evidenced in Appendix E of the Policy Report dated December 17, 2011, entitled "Historic Area Height Review: Policy Implementation", and correspondence received from the community, that the process that led to those decisions in January 2010 and this subsequent follow up report were appropriate. Content issues are appropriately discussed at the Public Hearing.
6. More time is needed for City staff to complete a social impact study on low-income residents in the DTES, as was committed to by Council in January 2010.

THEREFORE BE IT RESOLVED

- A. THAT Council refer items B, C, D, E and F below from the Policy Report dated December 17, 2010, entitled "Historic Area Height Review: Policy Implementation" (as it relates to HA-1 and HA-1A) to Public Hearing and ask the City Manager to ensure the report is severed accordingly and posted on the City website for public review before the Public Hearing:
- B. THAT the Director of Planning be instructed to make application to amend the *HA-1 and HA-1A Districts Schedule (Chinatown Historic Area)* as outlined in Appendix B of the Policy Report dated December 17, 2010, entitled "Historic Area Height Review: Policy Implementation", and that this application be referred to a Public Hearing;

FURTHER THAT the Director of Legal Services be instructed to prepare the necessary amending by-laws, generally as outlined in Appendix B of the Policy Report dated December 17, 2010, entitled "Historic Area Height Review: Policy Implementation", for consideration at the Public Hearing.

- C. THAT, subject to approval of the by-law amendments at the Public Hearing, the revised *Chinatown HA-1 Design Guidelines* and the *Chinatown South HA-1A Design Guidelines*, generally as outlined in Appendix C and D respectively of the Policy Report dated December 17, 2010, entitled "Historic Area Height Review: Policy Implementation", accompany the by-laws at the time of enactment, for Council approval.
- D. THAT the *Transfer of Density Policy and Procedure* be amended as generally outlined in Appendix E of the Policy Report dated December 17, 2010, entitled "Historic Area Height Review: Policy Implementation", in order to support the revitalization of Chinatown.
- E. THAT the Vancouver Chinatown Revitalization Committee's statement regarding development charges in Chinatown, as well as support letters from other community groups, be received for information as attached in Appendix G of the Policy Report dated December 17, 2010, entitled "Historic Area Height Review: Policy Implementation".
- F. THAT, in anticipation of development of a district energy system that could serve the Historic Area, new developments on the higher building sites and in Chinatown (HA-1A) be required to include a hydronic heating system in order to easily connect to a district energy system when one becomes available.

FURTHER THAT, staff be directed to update the *Rezoning Policy for Higher Buildings in the Historic Area* and the *Chinatown HA-1 Design Guidelines* and *Chinatown South HA-1A Design Guidelines* to include provisions for inclusion of a hydronic heating system in new developments.

B. THAT Council refer item A below

THAT the *Rezoning Policy for Higher Buildings in the Historic Area*, generally as outlined in Appendix A of the Policy Report dated December 17, 2010, entitled "Historic Area Height Review: Policy Implementation", be adopted by Council.

to a future Council meeting to allow the City Manager to ensure the following is implemented:

- i. The striking of a community committee to enhance and accelerate a DTES local area plan (DD-Area C2, HA-2, DEOD districts) and to develop a clear strategy to implement the existing Council approved DTES Housing Plan;
- ii. The committee would be co-chaired by one member of the Downtown Neighbourhood Council and one member of the Building Community Society. There would be at least one representative from the Strathcona Residents' Association and liaison from the City's Planning Department. The rest of the committee members and the terms of reference would be decided by the co-chairs within the parameters of point i, above;
- iii. That the City Manager ensure that appropriate resources are allocated to the above to ensure timely completion and that the work of the committee be completed by December 31, 2011.

carried

\* \* \* \* \*

*During debate it was*

*MOVED BY Councillor Meggs*

*THAT, under Section 2.3 (c) of the Procedure By-law, Council extend the length of the morning meeting on January 20, 2011, by one hour or less.*

*CARRIED UNANIMOUSLY AND  
BY THE REQUIRED MAJORITY  
(Councillor Stevenson absent for the vote)*

\* \* \* \* \*

REFERRAL MOVED by Councillor Cadman

THAT Council refer the motion to the Standing Committee on Planning and Environment meeting on January 20, 2011, following the hearing of speakers on Item 4 of that agenda.

LOST

(Councillors Chow, Deal, Jang, Louie, Meggs and Reimer and the Mayor opposed)  
(Councillor Stevenson absent for the vote)

The referral having lost, the motion was put and CARRIED with Councillors Anton, Cadman and Woodsworth opposed, and Councillor Stevenson absent for the vote due to leave for civic business.

**RISE FROM COMMITTEE OF THE WHOLE**

MOVED by Councillor Jang

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY  
(Councillor Stevenson absent for the vote)

**ADOPT REPORT OF COMMITTEE OF THE WHOLE**

MOVED by Councillor Louie  
SECONDED by Councillor Deal

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY  
(Councillor Stevenson absent for the vote)

MOVED by Councillor Louie  
SECONDED by Councillor Jang

THAT Council recess to continue with the Standing Committee on City Services and Budgets meeting.

CARRIED UNANIMOUSLY  
(Councillor Stevenson absent for the vote)

\* \* \* \* \*

*On January 20, 2011, the Council recessed at 12:35 pm and reconvened at 1:32 pm, all members present except Councillors Anton and Reimer, and Councillor Stevenson who was on leave for civic business.*

\* \* \* \* \*

#### COMMITTEE OF THE WHOLE

MOVED by Councillor Cadman  
SECONDED by Councillor Jang

THAT this Council resolve itself into Committee of the Whole, Mayor Robertson in the Chair.

CARRIED UNANIMOUSLY  
(Councillors Anton, Reimer and Stevenson absent for the vote)

#### COMMITTEE REPORTS

Report of Standing Committee on City Services and Budgets  
January 20, 2011

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Services and Budgets. Its items of business included:

1. 2011 Assessment Roll
2. Expanded Food Options on City Streets
4. 2154 Dundas Street - Nuisance and Dangerous Building
5. Fatal Fire at 2862 Pandora Street - Motion
6. Online Voting Pilot Project - Motion

Items 1, 2, 4, 5 and 6

MOVED by Councillor Cadman

THAT the recommendations and actions taken by the Standing Committee on City Services and Budgets at its meeting of January 20, 2011, as contained in items 1, 2, 4, 5 and 6, be approved.

CARRIED UNANIMOUSLY  
(Councillors Anton, Reimer and Stevenson absent for the vote)

**RISE FROM COMMITTEE OF THE WHOLE**

MOVED by Councillor Cadman

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY  
(Councillors Anton, Reimer and Stevenson absent for the vote)

**ADOPT REPORT OF COMMITTEE OF THE WHOLE**

MOVED by Councillor Cadman  
SECONDED by Councillor Woodsworth

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY  
(Councillors Anton, Reimer and Stevenson absent for the vote)

MOVED by Councillor Cadman  
SECONDED by Councillor Woodsworth

THAT this Council meeting recess and reconvene immediately following the Standing Committee on City Services and Budgets meeting on February 1, 2011.

CARRIED UNANIMOUSLY  
(Councillors Anton, Reimer and Stevenson absent for the vote)

\* \* \* \* \*

*The Council recessed at 1:35 pm on January 20, 2011, and reconvened at 11:20 pm on February 1, 2011, all members present except Councillor Louie and Mayor Robertson who were on leave for civic business.*

\* \* \* \* \*

**COMMITTEE OF THE WHOLE**

MOVED by Councillor Jang  
SECONDED by Councillor Deal

THAT this Council resolve itself into Committee of the Whole, Deputy Mayor Cadman in the Chair.

CARRIED UNANIMOUSLY  
(Councillor Louie and the Mayor absent for the vote)

## COMMITTEE REPORTS

Report of Standing Committee on City Services and Budgets  
February 1, 2011

Council considered the report containing the recommendations and actions taken by the Standing Committee on City Services and Budgets. Its items of business included:

3. Vancouver Art Gallery Proposal for 688 Cambie Street
7. Density in Vancouver - Motion
8. Casino Development - Motion
9. 2011 Capital Budget, Status and Close-Out

Items 3, 7, 8, and 9

MOVED by Councillor Jang

THAT the recommendations and actions taken by the Standing Committee on City Services and Budgets at its meeting of February 1, 2011, as contained in items 3, 7, 8 and 9, be approved.

CARRIED UNANIMOUSLY  
(Councillor Louie and the Mayor absent for the vote)

## RISE FROM COMMITTEE OF THE WHOLE

MOVED by Councillor Jang

THAT the Committee of the Whole rise and report.

CARRIED UNANIMOUSLY  
(Councillor Louie and the Mayor absent for the vote)

## ADOPT REPORT OF COMMITTEE OF THE WHOLE

MOVED by Councillor Jang  
SECONDED by Councillor Woodsworth

THAT the report of the Committee of the Whole be adopted.

CARRIED UNANIMOUSLY  
(Councillor Louie and the Mayor absent for the vote)

Council recessed at 12:35 pm and 1:35 pm on January 20, 2011,  
and adjourned at 11:24 pm on February 1, 2011.

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